



# GALVESTON COUNTY EMERGENCY COMMUNICATION DISTRICT

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*Texas 9-1-1 Alliance Member*

May 20, 2026

Judge Mark Henry  
Galveston County Commissioners Court  
722 Moody, 2nd Floor  
Galveston, TX 77550

Dear Judge Henry,

Please find enclosed the FY 2024 Annual Audit and report for the Galveston County Emergency Communication District. The audit is distributed as required and no action is necessary.

I would like to take this opportunity to thank you for your support and interest in the District. Please note that you are always welcome at our Board Meetings, normally held on the third Tuesday of February, May, August, and November at 4:00 PM at the District Office.

If you have any questions regarding this audit, please feel free to contact me at any time. I look forward to seeing you at a Board Meeting.

Sincerely,

Jack Wilkins  
Executive Director

JW/ksl

Enclosure

# AFFIDAVIT

STATE OF TEXAS

COUNTY OF GALVESTON

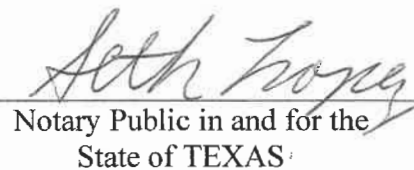
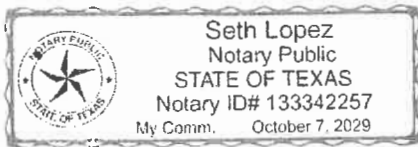
Before me, the undersigned personally appeared and stated:

I, Jack Wilkins, Executive Director of the Galveston County Emergency Communication District, do solemnly swear that the attached report of the operations of the Galveston County Emergency Communication District is a true and correct report of the District for the fiscal year 2024. The accompanying audit report for FY 2024, from Katherine Overbeck Maxwell, PLLC, was reviewed and approved at a meeting of the Board of Managers held on the 19th day of May, 2026.



Jack Wilkins  
Executive Director

Sworn to and subscribed this 22 day of May, 2026.



Notary Public in and for the  
State of TEXAS

**Galveston County Emergency Communication District**  
**Financial Statements**  
**Year Ended December 31, 2024**

## Galveston County Emergency Communication District

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**Financial Section**



Katherine Overbeck Maxwell, PLLC  
Certified Public Accountant

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**INDEPENDENT AUDITOR'S REPORT**

To the Board of Managers  
Galveston County Emergency Communication District  
Dickinson, Texas

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities and the governmental fund information of the Galveston County Emergency Communication District as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and governmental fund information of the Galveston County Emergency Communication District, as of December 31, 2024, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

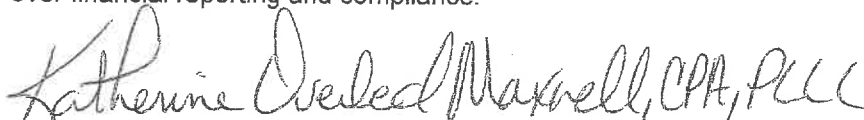
We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information, schedule of changes in net pension liability and related ratios, schedule of employer contributions, and schedule of changes in total OPEB liability and related ratios on pages 3-5, 12 and 32-34 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 30, 2026, on our consideration of the Galveston County Emergency Communication District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Galveston County Emergency Communication District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Galveston County Emergency Communication District's internal control over financial reporting and compliance.



Katherine Overbeck Maxwell, CPA, PLLC  
Galveston, Texas  
March 2, 2026

**Galveston County Emergency Communication District  
Management's Discussion and Analysis  
December 31, 2024**

The management of the Galveston County Emergency Communication District, (GCECD) offers readers of the District's financial statements this overview and analysis of the District's financial activities for the fiscal year ended December 31, 2024.

**Financial Highlights**

During the fiscal year 2024, the District's operating income was \$1,593,654 more than the operating expenses in the fund Financial Statements, with a fund balance of \$9,021,522. Approximately 62% of this total amount, \$5,602,833, is available for spending at the District's discretion (*unassigned fund balance*).

The assets and deferred outflows of resources of the District exceeded its deferred inflows of resources and liabilities at the close of the most recent fiscal year by \$9,779,629 (*net position*). Of this amount, \$8,914,614 (unrestricted net position) may be used to meet the District's ongoing obligations.

**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components:(1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements.

**Government-Wide Financial Statements**

The government-wide financial statements, which begin on page 6 of this report, are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the District's assets, deferred outflows of resource, liabilities, and deferred inflows of resources with the difference between the four reported as net position. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Activities presents information showing how the District's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, (e.g., earned but unused compensated absences).

**Fund Financial Statements** – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a district's near-term financing requirements. Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions.

**Galveston County Emergency Communication District  
Management's Discussion and Analysis  
December 31, 2024**

Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The basic governmental financial statements can be found on pages 8 – 11 of this report.

**Notes to the Financial Statements** – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 13 - 31 of this report.

**Comparison in Government-Wide Financial Statements**

The total assets and deferred outflows for the District was \$10,714,186 at Fiscal Year End of 2024, compared to \$8,652,776 at FYE 2023. This includes capital assets net of accumulated depreciation of \$640,822 and \$514,647 at 2024 and 2023 and also right-of-use assets net of amortization of \$224,193 and \$251,096 at 2024 and 2023, respectively. For FYE 2024, the total liabilities and deferred inflows of resources was \$934,557, resulting to a total net position of \$9,779,629. The total liabilities and deferred inflows of resources for FYE 2023 was \$933,493, resulting to a total net position \$7,719,283.

The category of the District's net position with the largest balance totaling \$8,538,020 (87%) is TexPool Funds investments.

Deferred outflows of resources relating to pension activities totaled \$479,587. \$40,968 of this amount represent changes in assumptions, \$24,163 is difference between expected and actual experience, \$31,122 is the net difference between projected and actual earnings, while the remaining \$383,334 represent contributions made subsequent to measurement date. Deferred inflows of resources relating to pension activities totaled \$0.

**Capital and Right-of-Use Assets**

At Fiscal Year End of 2024, the District had \$865,015 net of accumulated depreciation and amortization invested in capital and right-of-use assets. This includes office equipment, vehicles, E9-1-1 equipment, equipment used on the Regional Trunked Radio System and Tower. \$355,922 in new equipment was purchased during the year and a depreciation of \$229,747 was recognized.

**Analysis of Significant Budget Variances**

The actual excess of revenues over expenditures was \$1,593,654 compared to budget surplus of \$302,681 resulting in a difference of \$1,290,973 from the budgeted amount. Revenues were over budget by \$1,304,966. Expenses excluding capital equipment outlays were under budget by \$341,928. Capital outlays for equipment exceeded the budgeted amount by \$355,922.

**Galveston County Emergency Communication District  
Management's Discussion and Analysis  
December 31, 2024**

**Economic Factors and Next Year's Budget and Rates**

The projected revenue for fiscal year 2025 shows an overall increase of 2.78% compared to the budget for fiscal year 2024. 41% of this projected increase is interest income derived from investments .

Projected expenses for fiscal year 2025 show an increase of 4.82% compared to the budget for fiscal year 2024. The total expenses were increased by \$131,701.

The budgeted amount for capital expenditures for 2025 is \$0. The budgeted net increase or decrease to reserves is \$0 for 2024.

The routine duties of the District involve assuring the 9-1-1 network is functional and the Customer Premise Equipment (CPE) is operating properly. The operation of the Regional Trunked Radio System is also a responsibility of the District.

**Request for Information**

The financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the Executive Director at 1353 FM 646 Road West, Suite 101 in League City, Texas.

## Basic Financial Statements

**Government -Wide Financial Statements**

**Galveston County Emergency Communication District**  
**Statement of Net Position**  
**December 31, 2024**

<b>Assets</b>	
Cash and Cash Equivalents	\$ 200,240
Investments	8,538,020
Accounts Receivable	114,499
Prepaid Expenses	168,689
ROU Assets, Net of Amortization	224,193
Capital Assets, Net Accumulated Depreciation	640,822
Net Pension Asset	<u>348,136</u>
<b>Total Assets</b>	<b><u>10,234,599</u></b>
<b>Deferred Outflows of Resources</b>	
Deferred Outflows Relating to Pension Activities	<u>479,587</u>
<b>Total Deferred Outflows of Resources</b>	<b><u>479,587</u></b>
<b>Liabilities</b>	
Accounts Payable	(74)
Lease Liability	29,883
Noncurrent Liabilities	
Due in More Than One Year	
Compensated Absences	232,388
Net OPEB Obligation	465,278
Lease Liability	<u>207,082</u>
<b>Total Liabilities</b>	<b><u>934,557</u></b>
<b>Deferred Inflows of Resources</b>	
Deferred Inflows Relating to Pension Activities	<u>-</u>
<b>Total Deferred Outflows of Resources</b>	<b><u>-</u></b>
<b>Net Position</b>	
Net Investment in Capital Assets	865,015
Unrestricted	<u>8,914,614</u>
<b>Total Net Position</b>	<b><u>\$ 9,779,629</u></b>

The accompanying notes are an integral part of these financial statements

**Galveston County Emergency Communication District**  
**Statement of Activities**  
**For the Year Ended December 31, 2024**

<b>Expenses</b>		
System Operating Expenses	\$	319,910
Wireless and Data Base Management		-
PSAP Equipment Maintenance		26,811
CPE Maintenance		117,005
Payroll and Related Expenses		878,929
Office Supplies and Equipment		17,389
Postage		776
Utilities, Administrative and RTRS		90,028
Education and Seminars		39,064
Regional and State Meetings		12,432
Insurance		148,124
Professional Memberships and Services		40,956
Promotions and Public Information		12,532
Communications		9,901
Training and Training Library		1,008
Vehicle Allowance/Mileage Expenses		23,111
RTRS Maintenance Agreement		178,455
Operational and RTRS Contingency		3,958
RTRS Tower Rental		-
Depreciation		229,747
Amortization		26,903
Interest Expense		5,727
Capital Additions		111,143
<b>Total Expenses</b>		<b><u>2,293,909</u></b>
<b>Revenues</b>		
Service Fees		3,481,468
Inter-local Agreements		436,230
Interest Income		424,481
Other Revenue		12,076
<b>Total Revenues</b>		<b><u>4,354,255</u></b>
<b>Change in Net Position</b>		<b><u>2,060,346</u></b>
<b>Net Position Beginning of Year</b>		<b><u>7,719,283</u></b>
<b>Net Position End of Year</b>	<b>\$</b>	<b><u><u>9,779,629</u></u></b>

The accompanying notes are an integral part of these financial statements

## Fund Financial Statements

**Galveston County Emergency Communication District  
Balance Sheet  
Governmental Funds  
December 31, 2024**

		<u>General Fund</u>
<b>Assets</b>		
Cash and Cash Equivalents	\$	200,240
Investments		8,538,020
Accounts Receivable		114,499
Prepaid Expense		<u>168,689</u>
<b>Total Assets</b>	<b>\$</b>	<b><u>9,021,448</u></b>
<b>Liabilities and Fund Balances</b>		
<b>Liabilities</b>		
Accounts Payable	\$	<u>(74)</u>
<b>Total Liabilities</b>		<u>(74)</u>
<b>Fund Balance</b>		
Nonspendable		
Prepaid Assets		168,689
Committed		
New Equipment		1,250,000
RTRS Upgrades		1,000,000
Catastrophic Events		1,000,000
Unassigned		<u>5,602,833</u>
<b>Total Fund Balance</b>		<u>9,021,522</u>
<b>Total Liabilities and Fund Balance</b>	<b>\$</b>	<b><u>9,021,448</u></b>

The accompanying notes are an integral part of these financial statements

**Galveston County Emergency Communication District  
Reconciliation of the Governmental Fund Balance Sheet  
to the Statement of Net Position  
December 31, 2024**

<b>Total Fund Balance, Governmental Funds</b>	<b>\$</b>	<b>9,021,522</b>
Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:		
Capital Assets Used in Governmental Activities are not Financial Resources and, therefore, are not Reported in the Governmental Fund		865,015
Net Pension Asset		348,136
Noncurrent Liabilities of Governmental Activities are not Financial Resources and, therefore are not Reported in the Funds		
Net Pension Liability		-
Compensated Absences		(232,388)
Estimated Net OPEB Obligation		(465,278)
Lease Liability		(236,965)
Deferred Outflows and Deferred Inflows Relating to Pension Activities		<u>479,587</u>
<b>Net Position of Governmental Activities</b>	<b>\$</b>	<b><u>9,779,629</u></b>

The accompanying notes are an integral part of these financial statements

**Galveston County Emergency Communication District**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended December 31, 2024**

	<b>General Fund</b>
<b>Revenues</b>	
Service Fees	\$ 3,481,468
Inter-local Agreements	436,230
Interest Income	424,481
Other Revenue	12,076
<b>Total Revenues</b>	<b>4,354,255</b>
<b>Expenditures</b>	
Current	
System Operating Expenses	319,910
Wireless and Database Management	-
PSAP Equipment Maintenance	26,811
CPA Maintenance	117,005
Payroll and Related Expense	1,222,193
Office Supplies and Equipment	17,389
Postage	776
Utilities, Administrative and RTRS	90,028
Education and Seminars	39,064
Regional and State Meetings	12,432
Insurance	148,124
Professional Memberships and Services	40,956
Promotions and Public Information	12,532
Communications	9,901
Training and Training Library	1,008
Vehicle Allowance/Mileage Expenses	23,111
RTRS Maintenance Agreement	178,455
Operational and RTRS Contingency	3,958
RTRS Tower Rental	29,883
Capital Additions	111,143
Capital Outlay	355,922
<b>Total Expenditures</b>	<b>2,760,601</b>
<b>Net Change in Fund Balance</b>	<b>1,593,654</b>
<b>Fund Balance, Beginning of Year</b>	<b>7,427,868</b>
<b>Fund Balance, End of Year</b>	<b>\$ 9,021,522</b>

The accompanying notes are an integral part of these financial statements

**Galveston County Emergency Communication District  
Reconciliation of the Statement of Revenues, Expenditures  
and Changes in Fund Balance of Governmental Funds  
to the Statement of Activities  
For the Year Ended December 31, 2024**

<b>Net Change in Fund Balance</b>	<b>\$</b>	<b>1,593,654</b>
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Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:

Capital Outlays are Reported as Expenditures in Governmental Funds. However, in the Statement of Activities, the Cost of Capital Assets is Allocated over their Estimated Useful Lives as Depreciation Expense. In the Current Period, these Amounts are:

Capital Outlay		355,922
Depreciation Expense		(229,747)
Net difference between rental expense and (Amortization plus Interest expense)		(2,747)

Contributions for Defined Benefit Pension Plans are Recognized as Expenditures in the Governmental Funds when the Contributions are Made. Pension Expense is Recognized in the Government-Wide Statement of Activities based on Changes in the Long-Term Net Pension Liability.

383,333

Some Items Reported in the Statement of Activities Do not Require the Use of Current Financial Resources and, therefore, are not Reported as Expenditures in Governmental Funds. This Activity Consists of:

Pension Expense for the Pension Plan Measurement Year		(14,776)
Decrease in Compensated Absences		(25,293)
Increase in Estimated Net OPEB Obligation		-

<b>Change in Net Position of Governmental Activities</b>	<b>\$</b>	<b><u>2,060,346</u></b>
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The accompanying notes are an integral part of these financial statements

**Galveston County Emergency Communication District  
Statement of Revenues, Expenditures and  
Changes in Fund Balance - Budget and Actual  
General Fund  
For the Year Ended December 31, 2024**

	<u>Actual</u>	<u>Budget</u>	<b>(Unfavorable) Favorable Variance</b>
<b>Revenues</b>			
Service Fees	\$ 3,481,468	\$ 2,283,458	\$ 1,198,010
Inter-local Agreement	436,230	437,261	(1,031)
Interest Income	424,481	328,470	96,011
Other Revenue	<u>12,076</u>	<u>100</u>	<u>11,976</u>
<b>Total Revenues</b>	<b><u>4,354,255</u></b>	<b><u>3,049,289</u></b>	<b><u>1,304,966</u></b>
<b>Expenditures</b>			
Current			
System Operating Expenses	319,910	320,624	714
Wireless and Database Management	-	7,300	7,300
PSAP Equipment Maintenance	26,811	6,000	(20,811)
CPE Maintenance	117,005	116,568	(437)
Payroll and Related Expenses	1,222,194	1,086,127	(136,067)
Office Supplies and Equipment	17,389	15,000	(2,389)
Postage	776	900	124
Utilities, Administrative and RTRS	90,028	67,740	(22,288)
Education and Seminars	39,064	84,255	45,191
Regional and State Meetings	12,432	21,450	9,018
Insurance	148,124	139,771	(8,353)
Professional Memberships and Services	40,956	53,390	12,434
Promotions and Public Information	12,532	15,000	2,468
Communications	9,901	11,217	1,316
Training and Training Library	1,008	5,500	4,492
Vehicle Allowance/Mileage Expenses	23,110	27,340	4,230
RTRS Maintenance Agreement	178,455	228,542	50,087
Operational and RTRS Contingency	3,958	10,000	6,042
RTRS Tower Rental	29,883	29,883	-
Capital Additions	111,143	-	(111,143)
Capital Outlay	355,922	-	(355,922)
Sinking Fund for 9-1-1 Equipment	-	500,000	500,000
<b>Total Expenditures</b>	<b><u>2,760,601</u></b>	<b><u>2,746,608</u></b>	<b><u>(13,994)</u></b>
<b>Net Change in Fund Balance</b>	<b><u>\$ 1,593,654</u></b>	<b><u>\$ 302,681</u></b>	<b><u>\$ 1,290,973</u></b>

The accompanying notes are an integral part of these financial statements

## Notes to Financial Statements

**Galveston County Emergency Communication District**  
**Notes to Financial Statements**  
**December 31, 2024**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Organization

The Galveston County Emergency Communication District (District) was authorized by the Emergency Telephone Number Act of the Texas Legislature. The District was created by a referendum held on November 3, 1987, in Galveston County for the establishment of enhanced 9-1-1 emergency telephone service. The cities of Friendswood and League City have opted not to participate with Galveston County District. The District commenced collection of the 9-1-1 service fee on December 1, 1988.

Principles Determining Scope of Reporting Entity

The financial statements of the Galveston County Emergency Communication District consist only of the funds and account groups of the District. The District has no oversight responsibility of any other governmental entity since no other entities are considered to be controlled by or dependent on the District. Control or dependence is determined on the basis of budget adoption, taxing authority, funding, and appointment of the respective governing board.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The basic financial statements include both government-wide and fund financial statements. The focus of the government-wide financial statements is on the District as a whole and the focus of the fund financial statements is on major individual funds. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as governmental.

The government-wide Statement of Net Position is presented on a full accrual basis of accounting, with an economic resource measurement focus, which incorporates long-term assets and receivables as well as long-term debt and obligations. The government-wide Statement of Activities reflects the gross expenditures that are used to carry on the function of the District. The Statement of Activities reduces gross expenses (including depreciation) by related program revenues. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. In the fund financial statements, financial transactions and accounts of the District are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. Governmental fund revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

**Galveston County Emergency Communication District**  
**Notes to Financial Statements**  
**December 31, 2024**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, a reconciliation is presented which briefly explains the adjustment necessary to reconcile the fund financial statements to the government-wide financial statements. The entity has no fiduciary funds.

Each presentation provides valuable information that can be analyzed and compared (between governments) to enhance the usefulness of the information.

Fund Balances and Net Position

The governmental fund financial statements of the District will present fund balances based on classifications including a hierarchy that is based primarily on the extent to which the District is bound to honor restrictions on the specific purposes for which amounts in a particular governmental fund can be spent. The five classifications used in the governmental fund financial statements will be as follows:

- **Nonspendable:** This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. These amounts would include inventories and prepaid items as being nonspendable as these items are not expected to be converted to cash within the next year.
- **Restricted –** Restricted net assets are net assets upon which constraints have been externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulation of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- **Committed –** These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances, the government's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless this authority modifies the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.
- **Assigned –** This classification reflects the amounts constrained by the District's "intent" to be used for specific purposes, but are neither restricted nor committed. The Board of Managers has the authority to assign amounts to be used for specific purposes.
- **Unassigned –** This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

**Galveston County Emergency Communication District**  
**Notes to Financial Statements**  
**December 31, 2024**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Fund Balances and Net Position (Continued)

When both restricted and unrestricted resources are available for use, it is the District's policy to use externally restricted resources first, then unrestricted resources – committed, assigned, and unassigned – in order as needed.

Compensated Absences

The District accrues earned but unpaid vacation and sick leave pay in accordance with the District's personnel policies. The amount of accrued compensated absences at December 31, 2024 was \$232,388. All paid time off is accrued when incurred in the government-wide financial statements.

Cash and Cash Equivalents

Cash and cash equivalents are comprised of deposits in interest-bearing checking accounts of \$200,040 and petty cash of \$200.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities to the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government has one item that qualifies for reporting in this category:

Deferred outflows of resources for pension – Reported in the government-wide Statement of Net Position, this deferred outflow results from pension plan contributions made after the measurement date of the net pension liability, and from the results of differences between projected and actual earnings. The deferred outflows of resources related to pensions resulting from district contributions made subsequent to the measurement date will be recognized as a reduction of the net pension liability in the next fiscal year. The other pension-related deferred outflows will be amortized over the expected remaining service life.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a

**Galveston County Emergency Communication District**  
**Notes to Financial Statements**  
**December 31, 2024**

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Deferred Outflows/Inflows of Resources (Continued)

future period (s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has one item that qualifies for reporting in this category:

Deferred inflows of resources for pension – Reported in the government-wide Statement of Net Position, the deferred inflows result primarily from differences between the expected and actual actuarial experience. The amounts are amortized over a five-year period.

Implementation of New Standards

In 2018, the District implemented the Governmental Accounting Standards Board (“GASB”) Statement No.75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. This statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. Implementation is reflected in the financial statements, notes to the financial statements and required supplementary information.

Effective January 1, 2022, the District adopted the provisions of GASB 87, *Leases*. GASB 87 requires that a lease liability and related right-of-use-asset representing the lessee's right to use or control the asset be recorded on the statement of financial position upon the commencement of all leases, except for those with a lease term of twelve months or less. The District has elected to record in its financial statements the effect of GASB 87 as of the beginning of the year of adoption, which is January 1, 2022.

Accordingly, the District has recognized the right-of-use assets and lease liabilities measured under GASB 87 in its statement of financial position, and the related cumulative effect on earnings as an adjustment to net assets, as of the adoption date. There was no material impact to the financial statements as a result of adoption. Accordingly, no adjustment to opening net assets was recorded.

**NOTE B – DEPOSITS AND INVESTMENTS**

The District's Board policy authorizes the District to invest in obligations of, or guaranteed by, government entities with less than two years to stated maturity or secured certificates of deposit issued by state or national banks domiciled in Texas or a savings and loan association domiciled in Texas that is insured by the FDIC or secured by other means as described in the Board policy and Texas Local Government Investment Act.

The District invests in TexPool and TexPool Prime, both were created under the Interlocal Cooperation Act, Texas Government Code Ann. Chapter 791 and the Texas Public Funds Investment Act. The Texas Treasury Safekeeping Trust Company (the Trust) is trustee of TexPool and TexPool Prime and is a limited purpose trust company authorized pursuant to Texas Government Code Ann. Section 404.103 for which the Texas State Comptroller is sole officer, director and shareholder. The advisory boards of Texpool and TexPool Prime are

**Galveston County Emergency Communication District  
Notes to Financial Statements  
December 31, 2024**

**NOTE B – DEPOSITS AND INVESTMENTS (CONTINUED)**

composed of the State Comptroller and other members appointed pursuant to the requirements of the Texas Public Funds Investment Act.

Local government investment pools in Texas are required to be rated AAA, or equivalent, by at least one nationally recognized rating agency.

The District's investment policies and types of investments are governed by the Public Funds Investment Act (PFIA). The District's management believes that it complied with the requirements of the PFIA and the District's investment policies.

The District's deposits and investments are categorized under investment categories to give an indication of credit risk. Credit risk is the risk that another party to a deposit or investment transaction will not fulfill its obligations. This is not to be confused with market risk, which is the risk that the market value of an investment, collateral protecting a deposit, or securities underlying a repurchase agreement will decline. Market risk is not depicted in this note.

The following categories of credit risk are included:

**Category 1**

Deposits that are insured or collateralized with securities held by the District or by its agent in the District's name; investments insured or registered in the name of the District, or securities held by the District or its agent in the District's name.

**Category 2**

Deposits collateralized with securities held by the pledging financial institution's trust department or agent in the District's name, with securities held by the counter party's trust department or agent in the District's name.

**Category 3**

Deposits uncollateralized, including securities used for collateral held by the pledging financial institution or by its trust department or agent but not in the District's name; investments uninsured or unregistered in the District's name, with the securities held by the counter party's trust department or agent but not in the District's name.

At December 31, 2024, the District's deposits are categorized as follows:

<u>Description</u>	<u>Carrying Amount</u>	<u>Risk Category</u>
Cash in Interest Bearing Accounts	\$ 200,040	1
Certificate of Deposit	\$ -	2
Texas Local Government Investment Pools	\$ 8,538,020	3

**Galveston County Emergency Communication District  
Notes to Financial Statements  
December 31, 2024**

**NOTE B – DEPOSITS AND INVESTMENTS (CONTINUED)**

The investments are reported by the District at amortized cost in accordance with Government Accounting Standards Board Statement (GASB) No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*.

**NOTE C – ACCOUNTS RECEIVABLE**

Accounts receivable, as of December 31, 2024 is comprised of the following:

	<b>2024</b>
Service Fees:	
AT&T	\$ 10,619
Frontier	11,138
FastWyre	927
Wireless Fees:	
State of Texas Advisory Commission on State Emergency Communications	87,301
Other	4,514
Total Accounts Receivable	\$ 114,499

All amounts are considered to be fully collectible.

**NOTE D – PREPAID ASSETS**

Prepaid assets consist of the following:

<u>Prepaid Expense</u>	<u>2024</u>
Insurance	\$ 109,542
Maintenance Contracts	59,148
<b>Total</b>	<b>\$ 168,689</b>

**NOTE E – INTER-LOCAL AGREEMENT**

Trunked radio is a computer controlled common radio system that takes advantage of trunked radio technology to provide wide area radio communications. The District has entered into inter-local agreements with the user entities. Subscriber fees are differentiated between governmental users and nongovernmental users. For participating and non-participating governmental users, the user fee is \$7.50 and \$9.00, respectively, per month per unit; the nongovernmental fee is \$10.00 per month per unit, effective when the radios are activated. User fees billed during the year ended December 31, 2024 were \$436,230.

**Galveston County Emergency Communication District  
Notes to Financial Statements  
December 31, 2024**

**NOTE F – CAPITAL ASSETS**

Capital assets as of December 31, 2024 are comprised of the following:

	Balance December 31, 2023	Additions	Retirements	Balance December 31, 2024
Enhanced 9-1-1 Equipment	\$ 1,991,979	\$ 35,951	\$ -	\$ 2,027,930
Office Equipment	51,209	8,243	-	59,452
RTRS Equipment	4,798,989	166,962	-	4,965,951
Furniture and Fixtures	47,655	-	-	47,655
Tower Sites	564,699	-	-	564,699
Vehicles	17,849	144,767	-	162,616
	<u>7,472,380</u>	<u>355,922</u>	<u>-</u>	<u>7,828,303</u>
Less Accumulated Depreciation	<u>(6,957,733)</u>	<u>(229,747)</u>	<u>-</u>	<u>(7,187,481)</u>
Total	<u>\$ 514,647</u>	<u>\$ 126,175</u>	<u>\$ -</u>	<u>\$ 640,822</u>

**Depreciation Method**

The depreciation method is straight line using the estimated useful life. Estimated life of furniture and fixtures is seven years; five years for mapping equipment, office equipment, enhanced 911 equipment, and vehicles. RTRS equipment's useful lives are either 5, 8, or 10 years. New computer purchases are depreciated for 2 years. Maintenance and repairs are charged to expense as incurred. Renewals, improvements, and equipment acquisitions exceeding \$1,000 in cost are capitalized by charges to capital assets and depreciated at appropriate rates.

**NOTE G – SERVICE FEES**

Revenues are collected by local telephone companies and Competitive Local Exchange Carriers (CLECs) operating in the District's service area. The incumbent telephone companies are ATT, Verizon and Fastwyre. There are approximately 85 CLECs operating within Galveston County. The revenues are then remitted to the District, net any amount not collected from the telephone companies' customers and an administrative fee for processing and collection. The fee schedule is as follows: \$1.00 per month on residential service, \$4.00 per month on business service, and \$5.00 per month on business trunks. VOIP providers also offer service to customers in the service area at the same rates. If a VOIP provider cannot determine if their customers are business or residential, they pay the \$0.50 VOIP Nomadic fee.

In November 1995, the District's Board of Managers authorized the levying of 9-1-1 service fees for all wireless telephones. As per legislation passed by the Texas legislature in September 1998, the wireless fee was set at \$0.50 per phone, per month. Wireless providers collect the fees and remit them to the Texas Commission on State Emergency Communications (CSEC), where it is then distributed to the District according to population totals.

**Galveston County Emergency Communication District  
Notes to Financial Statements  
December 31, 2024**

**NOTE G – SERVICE FEES (CONTINUED)**

The following is a breakdown of service fee revenues recognized for the year ended December 31, 2024:

	<u>Fees Billed</u>	<u>Administrative Fees</u>	<u>Not Collected</u>	<u>Service Fee Adjustments</u>	<u>Total</u>
Service Fees:					
AT&T	\$ 140,875	\$ (1,367)	\$ (218)	\$ 63	\$ 139,353
Frontier	69,852	(699)	-	-	69,153
Cameron/FastWyre	583	-	-	-	583
CLEC	713,190	-	-	-	713,190
Wireless:					
State 9-1-1 Commission	<u>2,559,189</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,559,189</u>
<b>Total</b>	<b><u>\$ 3,483,689</u></b>	<b><u>\$ (2,066)</u></b>	<b><u>\$ (218)</u></b>	<b><u>\$ 63</u></b>	<b><u>\$ 3,481,468</u></b>

**NOTE H – ENHANCED 9-1-1 SERVICE COSTS**

The District incurs monthly charges for the Enhanced 9-1-1 services provided by Southwestern Bell Telephone Company and Verizon, which is subject to rates as approved by the Public Utility Commission of Texas. The total charge for these services for the year ended December 31, 2024 was \$319,910.

**NOTE I – OPERATING LEASE**

Beginning July 2005, the District leases its office space in a building in Dickinson, Texas. The District had a ten-year lease at the facility, which was prepaid in the amount of \$200,000. The prepaid rent is being amortized at the rate of \$1,667 per month. The amortization was complete in June of 2015. The District now is billed monthly for the direct and allocable indirect building operation costs.

**NOTE J – INSURANCE**

All risk of loss is purchased through standard commercial insurance carriers. Risk of loss retained by the District is the annual premium plus the related deductibles. No uninsured losses for the year exceeded these amounts.

**NOTE K – EMPLOYEE DEFINED BENEFIT PENSION RETIREMENT PLAN**

**Pensions**

The District reports a liability (asset) for pension obligations and related deferred inflows and outflows of resources in accordance with Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement No. 27*, and Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an Amendment of GASB Statement 68*. Changes in the net pension liability (asset) from year to year will be recognized as pension expense on the government-

**Galveston County Emergency Communication District**  
**Notes to Financial Statements**  
**December 31, 2024**

**NOTE K – EMPLOYEE DEFINED BENEFIT PENSION RETIREMENT PLAN (CONTINUED)**

wide Statement of Activities or reported as deferred inflows or outflows of resources on the Statement of Net Position, depending on the nature of the change. Transactions giving rise to deferred inflows and outflows of resources are not entirely recognized in the Statement of Activities in the period in which they arise but are instead amortized over multiple years.

Plan Description

Galveston County Emergency Communication District provides retirement, disability, and death benefits for all of its full-time employees through a nontraditional defined benefit pension plan in the state-wide, agent multiple-employer, public employer Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of 677 nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034 or online at [www.tcdrs.org](http://www.tcdrs.org).

The plan provisions are adopted by the governing body of the employers, within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 20 years of service regardless of age or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contribution in a lump sum are not entitled to any amounts contributed by the employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

Funding Policy

The employer has elected the annually determined contribution rate (ADCR) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. It was 20% for the calendar year 2023. The contribution rate payable by the employee members is the rate of 7% as adopted by the governing body of the employer. The employee contribution rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act.

**Galveston County Emergency Communication District**  
**Notes to Financial Statements**  
**December 31, 2024**

**NOTE K – EMPLOYEE DEFINED BENEFIT PENSION RETIREMENT PLAN (CONTINUED)**

If the plan suffers an adverse experience, provisions of the ACT allow the employer to contribute for twenty-five years at a fixed, increased rate determined actuarially by TCDRS, or to reduce the benefits earned in the future.

Membership Information

Members	December 31, 2022	December 31, 2023
Number of inactive employees entitled to but not yet receiving benefits:	1	1
Number of active employees:	5	5
Average monthly salary	\$8,432	\$9,113
Average age	55.58	56.58
Average length of service in years	18.38	19.38

Inactive Employees (or their Beneficiaries) Receiving Benefits

Number of benefit recipients	3	3
Average monthly benefit	\$5,005	\$5,005

Net Pension Liability

The Districts Net Pension Liability (NPL) was measured as of December 31, 2023, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions

The actuarial assumptions that determined the total pension liability as of December 31, 2023 were based on the results of a study of the actuarial experience for the period January 1, 2013, through December 31, 2016, except where Governmental Accounting Standards Board Statement No. 68 required otherwise. The following are the key assumptions and methods applied to this measurement period:

Valuation Date	December 31, 2023
Actuarial Cost Method	Entry Age (level percent pay)
Amortization Method	
Recognition of economic/demographic gains or losses	Straight-Line Amortization over Expected Working Life
Recognition of assumptions changes or inputs	Straight-Line Amortization over Expected Working Life

**Galveston County Emergency Communication District  
Notes to Financial Statements  
December 31, 2024**

**NOTE K – EMPLOYEE DEFINED BENEFIT PENSION RETIREMENT PLAN (CONTINUED)**

Asset Valuation Method:	
Smoothing Period	5 years
Recognition Method	Non-Asymptotic
Corridor	None
Inflation	2.50%
Salary Increases	4.7% average over career including inflation
Investment Rate of Return	7.50% net of administrative and investment expenses, including inflation
Cost of Living Adjustments	Cost-of-living adjustments for Galveston County Emergency Communication District are not considered to be substantively automatic under GASB 68. Therefore, no assumption for future cost-of-living adjustments is included in the GASB calculations or the funding valuation.
Turnover	New employees are assumed to replace any terminated members and have similar entry ages.

**Discount Rate**

The discount rate used to measure the total pension liability was 7.60% which is the same as previous year. The projection of cash flows used to determine this discount rate assumed that plan members and the employer contributed at the statutorily required rates. Based upon that assumption, the plan's fiduciary net position was projected to be sufficient to make all future benefit payments to current members of the plan. Therefore, the long-term expected rate of return on pension-plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

The annual salary increases rates assumed for individual members vary by length of service and by entry-age group. The annual rates consist of general wage inflation component of 3.00% (made up of 2.50% inflation and 0.5% productivity increase assumptions) and a merit, promotion and longevity component that on average approximates 1.7% per year for a career employee.

**Galveston County Emergency Communication District  
Notes to Financial Statements  
December 31, 2024**

**NOTE K – EMPLOYEE DEFINED BENEFIT PENSION RETIREMENT PLAN (CONTINUED)**

The long-term expected rate of return on pension plan investments is 7.60% and was determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2024 information for a 10-year time horizon.

Asset Class	Benchmark	Target Allocation	Geometric Real Rate of Return (Expected Return Minus Inflation)
US Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.75%
Global Equities	MSCI World (Net) Index	2.50%	4.75%
International Equities - Developed	MSCI World Ex USA (net) Index	5.00%	4.75%
International Equities – Emerging	MSCI EM Standard (net) Index	6.00%	4.75%
Investment-Grade Bonds	Bloomberg Barclays Aggregate Bond Index	3.00%	2.35%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	9.00%	3.65%
Direct Lending	Morningstar LSTA US Leveraged Loan Index	16.00%	7.25%
Distressed Debt	Cambridge Associates Distressed Securities Index	4.00%	6.90%
REIT Equities	67% FTSE NAREIT Equity REITs Index +33% FRSE EPRA/NAREIT Global Real Estate Index	2.00%	4.10%
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	5.20%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index	6.00%	5.70%
Private Equity	Cambridge Associates Global Private Equity & Venture	25.00%	7.75%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	3.25%
Cash Equivalent	90-Day U.S Treasury	2.00%	0.60%

**Galveston County Emergency Communication District  
Notes to Financial Statements  
December 31, 2024**

**NOTE K – EMPLOYEE DEFINED BENEFIT PENSION RETIREMENT PLAN (CONTINUED)**

Changes in Net Pension Liability/(Asset)

	Increase (Decrease)		
	Total Pension Liability	Fiduciary Net Position	Net Pension Liability/(Asset)
	(a)	(b)	(a) - (b)
Balances as of December 31, 2022	\$ 4,801,324	\$ 4,930,512	\$ (129,188)
Changes for the Year:			
Service Cost	89,339	-	89,339
Interest on Total Pension Liability	364,969	-	364,969
Effect of Plan Changes	-	-	-
Effect of Economic/Demographic Gains of Losses	13,430	-	13,430
Effect of Assumptions Changes or Inputs	-	-	-
Refund of Contributions	-	-	-
Benefit Payments	(180,165)	(180,165)	-
Administrative Expenses	-	(2,839)	2,839
Member Contributions	-	38,274	(38,274)
Net Investment Income	-	541,547	(541,547)
Employer Contributions	-	109,355	(109,355)
Other	-	349	(349)
<b>Balances as of December 31, 2023</b>	<b><u>\$ 5,088,898</u></b>	<b><u>\$ 5,437,034</u></b>	<b><u>\$ (348,136)</u></b>

Sensitivity of the District's Share of the Net Pension Liability/(Asset)  
Discount Rate Sensitivity Analysis

The following presents the net pension liability of the county/district, calculated using the discount rate of 7.60%, as well as what the Galveston County Emergency Communication District net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.60%) or 1 percentage point higher (8.60%) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	6.60%	7.60%	8.60%
Total Pension Liability	\$ 5,625,020	\$ 5,088,898	\$ 4,619,281
Fiduciary Net Position	5,437,034	5,437,034	5,437,034
<b>Net Pension Liability/(Asset)</b>	<b><u>\$ 187,986</u></b>	<b><u>\$ (348,136)</u></b>	<b><u>\$ (817,753)</u></b>

**Galveston County Emergency Communication District  
Notes to Financial Statements  
December 31, 2024**

**NOTE K – EMPLOYEE DEFINED BENEFIT PENSION RETIREMENT PLAN (CONTINUED)**

Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions

For the year ended December 31, 2023, the District recognized pension expense of \$14,776.

At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<b>Deferred Inflows/Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>	<b>Deferred Outflows of Resources</b>
Differences Between Expected and Actual Experience	-	24,163
Changes of Assumptions	-	40,968
Net Difference Between Projected and Actual Earnings	-	31,122
Contributions Made Subsequent to Measurement Date	N/A	Employer Determined

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

Year Ended December 31:

2024	\$21,286
2025	(4,970)
2026	113,563
2027	(33,626)
2028	0
Thereafter	0

**NOTE L – DEFERRED COMPENSATION PLAN**

All employees participate in a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan permits employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, or death. The plan is administrated by an insurance company.

**NOTE M – EMPLOYEE DEFINED BENEFIT HEALTHCARE RETIREMENT PLAN**

Plan Description

The District's defined benefit OPEB plan provides certain post-employment retirement benefits for its qualifying employees through a single-employer defined benefit health care plan administered by the District. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**Galveston County Emergency Communication District  
Notes to Financial Statements  
December 31, 2024**

**NOTE M – EMPLOYEE DEFINED BENEFIT HEALTHCARE RETIREMENT PLAN  
(CONTINUED)**

Prior to 2018, Galveston County Emergency Communication District provided its employees health benefits upon retirement. Effective January 1, 2018, the District revised its retiree medical policy to state that all future retirees will receive a reimbursement in the amount of \$500 per month for their medical insurance benefits. Current retirees will still be provided full medical insurance coverage. Benefit provisions are established or may be amended under the authority of the District's management. The District administers the single-employer defined benefit plan.

Employees covered by OPEB plan as of December 31, 2024 were as follows:

Inactive plan members or beneficiaries currently receiving benefits	2
Inactive plan members entitled to but not yet receiving benefits	0
Active plan members	6
Total plan members	8

Funding Policy

This plan represents an unfunded OPEB program. Employer contributions will be made on a pay-as-you-go basis subject to the originating policy adopted by the District's management. Retired plan members are not required to contribute to the plan.

Total OPEB Liability

The District's total OPEB liability was measured as of December 31, 2024 and determined using the Alternative Measurement Method in accordance with GASB 74/75. There are currently no plan assets.

Changes in Net OPEB Liability

Changes in the City's OPEB liability presented below are calculated for the year ended December 31, 2024 (measurement year):

	Total OPEB Liability (a)	Change in Fiduciary Net Position (b)	NET OPEB Liability (a)-(b)
Balance as of Prior Measurement Date	\$ 526,973	\$ -	\$ 526,973
Service Cost	\$ 14,148	N/A	\$ 14,148
Interest on Total OPEB Liability	\$ 16,345	N/A	\$ 16,345
Effect of Plan Changes	\$ -	N/A	\$ -
Effect of Economic/Demographic Gains or Losses	\$ 44,783	N/A	\$ 44,783
Effect of Assumptions Changes or Inputs	\$ (72,946)	N/A	\$ (72,946)
Benefit Payments	\$ (14,028)	\$ (14,028)	\$ -
Employer Contributions	N/A	\$ 14,028	\$ (14,028)
Employee Contributions	N/A	\$ -	\$ -
Net Investment Income	N/A	\$ -	\$ -
Administrative Expenses	N/A	\$ -	\$ -
Balance as of Current Measurement Date	\$ 515,275	\$ -	\$ 515,275

**Galveston County Emergency Communication District  
Notes to Financial Statements  
December 31, 2024**

**NOTE M – EMPLOYEE DEFINED BENEFIT HEALTHCARE RETIREMENT PLAN  
(CONTINUED)**

Changes of assumptions reflects a change in discount rate from 3.06% in 2023 to 4.28% in 2024.

**OPEB Expense**

For the year ended December 31, 2024, the District recognized total OPEB expense of \$2,330.

Service Cost	\$	14,148
Interest on the Total OPEB Liability		16,345
Economic/Demographic Gains or Losses		44,783
Assumptions Changes or Inputs		<u>(72,946)</u>
Total OPEB Expense	\$	<u>2,330</u>

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following presents the total OPEB liability of the District, calculated using the discount rate of 4.28% as well as what the plan's total OPEB liability would be if it were calculated using a discount rate that is 1- percentage point lower or 1-percentage point higher than the current rates used:

	<u>Discount Rate -1%</u>	<u>Baseline</u>	<u>Discount Rate + 1%</u>
Discount Rate	3.28%	4.28%	5.28%
Net OPEB Liability	\$574,008	\$515,275	\$464,920
Change from Baseline	\$58,733	\$0	(\$50,355)

**Healthcare Cost Trend Rate Sensitivity Analysis**

The following schedule shows the impact to the total OPEB liability if the Healthcare Cost Trend Rate used was 1% less than and 1% greater than what was used in measuring the total OPEB liability.

	<u>Baseline Trend -1%</u>	<u>Baseline Trend</u>	<u>Baseline Trend +1%</u>
Discount Rate	3.28%	4.28%	5.28%
Net OPEB Liability	\$491,395	\$515,275	\$540,340
Change from Baseline	(\$23,881)	\$0	\$25,065

**Galveston County Emergency Communication District  
Notes to Financial Statements  
December 31, 2024**

**NOTE M – EMPLOYEE DEFINED BENEFIT HEALTHCARE RETIREMENT PLAN  
(CONTINUED)**

Key Assumptions and Methods Used in the Valuation

The following exhibit documents the key assumptions and methods used for the valuation:

<u>Assumptions</u>	<u>Values</u>
Age Adjustment Factor	1
Average Retirement Age	62
Employer Future Premium Contribution	Remain at the current \$ level over time
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll
Assets Backing OPEB Liability	\$0
Plan Asset Return	0.000%
Bond Yield	4.280%
Discount Rate	4.280%
Measurement Date	12/31/2024
Prior Measurement Date	12/31/2023
Prior Year Discount Rate	3.060%
Projected Salary Increases	2.90%
Amortization Period	20
Percentage Participation NOL and ADC	100.00% Calculated using the Alternative Measurement Method in accordance with GASB Methodology Pub-2010 Public Retirement Plans Mortality Tables, with mortality improvement projected for 10 years.
Mortality Table	Derived from data maintained by the U.S. Office of Personnel Management regarding the most recent experience of the employee group covered by the Federal Employees Retirement System
Turnover Assumption	

**NOTE N – LEASES**

Galveston County Emergency Communication District (District) entered into a tower lease agreement with CGS Investments, Inc. on February 26, 2013. The agreed lease commencement date was May 1, 2013. According to the terms of the lease agreement, the District was issued a license to use approximately 1,600 square feet of land and space on the Tower at 1310 Ginger Road, Santa Fe (Galveston County) Texas. The lease agreement also provided an initial lease payment of \$2,135 per month with a lease term of 10 years.

Furthermore, on the 5<sup>th</sup> anniversary of the initial term, the license fee increases eight percent (8.00%) to \$2,305.80. Then at the expiration of the initial lease term (10 years), the license will be automatically extended for an additional 5 years unless notification is received 90 days prior. Likewise, the First Extension Term will automatically be extended for an additional 5 years (the "Second Extension Term") unless the "District" notifies CGS, Investment, Inc. of intention not to renew at least 90 days prior to the expiration of the First Extension Term. An 8% escalator will

**Galveston County Emergency Communication District  
Notes to Financial Statements  
December 31, 2024**

**NOTE N – LEASES (CONTINUED)**

become applied to the license fee at each 5-year interval (First and Second Extension). After the second extension, the lease will continue on a month-to-month basis (the "Holdover" Term) which can be terminated by either party upon 30 days written notice.

In addition, Xcell Towers II, LLC entered into an agreement to purchase the tower site at 1310 Ginger Street, Santa Fe, TX 77510 from CGS Investment, Inc. on December 31, 2019. A written notification of the ownership change was sent to the District on January 7, 2020.

The District has elected the option to use the incremental borrowing rate determined using a period comparable to the lease terms as the discount rate for leases where the implicit rate is not readily determinable. We have applied the incremental borrowing rate option to the equipment classes of assets.

**Reported under GASB 87-year ended December 31, 2023:**

Lease agreement summarized as follows:

Description	Date	Payment Terms	Payment Amount	Interest Rate	Total Lease Liability	Balance Dec 31, 2024
Tower	1/1/2022	11.3 yrs	Variable	2.29%	304,902	236,965

Schedule of Future Minimum Lease Payments-Capital Lease Obligations are as follow:

Year Ended Dec 31	Principal	Interest
2025	29,883	5,168
2026	29,883	4,596
2027	29,883	4,011
2028-32	160,571	10,186
2033	10,758	51
<b>Total</b>	<b>260,978</b>	<b>24,013</b>

The total rental expense was \$29,883 and \$29,145 in 2024 and 2023, respectively.

**NOTE O – NEXT GENERATION 9-1-1 SERVICE**

Galveston County Emergency Communication district was approved as one of the subrecipient s of federal awards by the State of Texas through the Commission on State Emergency Communications (CSEC), a state agency, to carry out the implementation of NG 9-1-1 services.

**Galveston County Emergency Communication District**  
**Notes to Financial Statements**  
**December 31, 2024**

**NOTE O – NEXT GENERATION 9-1-1 SERVICE (CONTINUED)**

In May 2021, the Texas Legislature passed House Bill 2911 (“HB 2911”) amending Health and Safety Code Chapter 771 to establish September 1, 2025, as the target date for “all parts of the state to be covered by next generation 9-1-1 service. HB 2911 includes a new Health and Safety Code 771.0713 creating the Next Generation 9-1-1 Fund (“NG9-1-1” Fund) and authorizing it to be funded with “*Coronavirus state and Local Fiscal Recovery Funds under Section 9901 of the American Rescue Plan Act of 2021.*”

On April 6, 2022, following submission by the Commission of a grant application, the Office of the Governor awarded the Commission \$150 million in CSFRF funds per SB 8. On May 17, 2022, the Commission voted to allocate the NG9-1-1 Fund to 70 (out of 77) Texas 9-1-1 entities expressing interest in applying for the Subrecipient grant award. The total amount of federal funds awarded to Galveston County Emergency Communication District by the Commission (CSEC) to go towards the cost of implementing the NG9-1-1 services was \$1,500,000. The terms of the agreement include a period of performance, which begins on November 8, 2021 through December 31, 2024. The funds must be encumbered by December 31, 2024, but eligible costs would be reimbursed through December 31, 2026. The total amount received as CSEC reimbursement during the year was \$1,441,436 .

**NOTE P – SUBSEQUENT EVENTS**

Management has evaluated subsequent events through March 2, 2026, the date the financial statements were available to be issued.

**Required Supplementary Schedules and Other Information**

**Galveston County Emergency Communication District**  
**Schedule of Changes in Net Pension Liability and Related Ratios**  
**For the Year Ended December 31, 2023**

	Year Ended December 31, 2023	Year Ended December 31, 2022	Year Ended December 31, 2021	Year Ended December 31, 2020	Year Ended December 31, 2019	Year Ended December 31, 2018	Year Ended December 31, 2017	Year Ended December 31, 2016	Year Ended December 31, 2015	Year Ended December 31, 2014
<b>Total Pension Liability</b>										
Service cost	\$ 89,339	\$ 85,647	\$ 83,148	\$ 83,427	\$ 77,729	76,961	101,043	101,689	94,301	88,204
Interest on total pension liability	364,869	344,492	323,697	306,395	290,171	271,111	283,998	220,169	186,699	175,687
Effect of plan changes	-	-	-	-	(60,191)	-	-	-	(5,147)	-
Effect of assumption changes or inputs	-	-	744	203,347	-	18,418	-	-	18,063	-
Effect of economic/demographic (gains) or losses	13,430	13,358	10,539	3,634	6,828	6,398	(37,546)	87,747	(5,990)	(9,189)
Benefit payments/refunds of contributions	(180,165)	(175,146)	(119,936)	(119,936)	(119,936)	(81,814)	(81,814)	(5,870)	(5,870)	(4,402)
Net Change in total pension liability	287,574	268,242	298,192	476,867	184,599	234,834	253,998	403,735	282,456	251,300
Total pension liability, beginning	4,601,324	4,533,082	4,234,890	3,758,023	3,563,424	3,328,890	3,074,892	2,671,157	2,378,701	2,127,401
Total pension liability, ending (a)	\$ 5,088,898	\$ 4,801,324	\$ 4,533,082	\$ 4,234,890	\$ 3,758,023	\$ 3,563,424	\$ 3,328,890	\$ 3,074,892	\$ 2,671,157	\$ 2,378,701
<b>Fiduciary Net Position</b>										
Employer contributions	109,355	101,186	397,521	90,887	70,831	59,892	55,652	51,927	52,236	276,649
Member contributions	38,274	35,415	34,132	35,345	33,055	31,874	38,125	40,343	39,024	37,488
Investment income net of investment expenses	541,547	(306,185)	922,700	377,707	518,383	(80,835)	412,695	188,975	(76,558)	138,735
Benefit payments/refunds of contributions	(180,165)	(175,146)	(119,936)	(119,936)	(119,936)	(81,814)	(81,814)	(5,870)	(5,870)	(4,402)
Administrative expense	(2,839)	(2,889)	(6,868)	(2,954)	(2,786)	(2,535)	(2,160)	(2,055)	(1,836)	(1,786)
Other	349	(1,015)	6,943	548	(40)	(513)	139	(11,408)	(611)	1,524
Net change in fiduciary net position	506,522	(348,634)	1,241,505	381,596	499,505	(92,054)	422,946	284,729	6,484	445,167
Fiduciary net position, beginning	4,930,512	5,279,146	4,037,641	3,655,043	3,156,537	3,248,582	2,826,045	2,541,317	2,534,634	2,085,645
Fiduciary net position, ending (b)	5,437,034	4,930,512	5,279,146	4,037,641	3,656,043	3,156,538	3,248,592	2,826,046	2,541,317	2,534,634
Net pension liability/(asset), ending = (a) - (b)	<u>(348,136)</u>	<u>(129,188)</u>	<u>(746,063)</u>	<u>(197,249)</u>	<u>(101,979)</u>	<u>(406,886)</u>	<u>(80,298)</u>	<u>(248,846)</u>	<u>(129,839)</u>	<u>(156,133)</u>
Fiduciary net position as a % of total pension liability	105.84%	102.69%	116.46%	95.34%	97.29%	88.58%	97.59%	91.91%	95.14%	106.56%
Pensionable covered payroll	546,776	505,929	487,605	504,829	472,208	455,338	544,639	576,327	557,480	535,257
Net pension liability/(asset) as a % of covered payroll	-63.67%	-25.53%	-153.01%	-39.06%	-21.60%	-89.36%	-14.74%	-43.18%	-23.26%	-28.17%

GASB Statements No. 68 and No. 71 were implemented during the fiscal year ended December 31, 2015.

**Galveston County Emergency Communication District  
Schedule of Employer Contributions  
For the Ten Fiscal Years**

Year Ending December 31	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Pensionable Covered Payroll (1)	Actual Contribution as a % of Covered Payroll
2014	76,649	276,649	(200,000)	535,257	51.7%
2015	52,236	52,236	-	557,480	9.4%
2016	51,927	51,927	-	576,327	9.0%
2017	55,662	55,662	-	544,639	10.2%
2018	59,892	59,892	-	455,338	13.2%
2019	68,659	70,831	(2,172)	472,208	15.0%
2020	68,872	90,887	(22,015)	504,929	18.0%
2021	63,194	397,521	(334,327)	487,605	81.5%
2022	54,590	101,186	(46,596)	505,929	20.0%
2023	52,491	109,355	(56,865)	546,776	20.0%

(1) Payroll is calculated based on contributions as reported to TCDRS.

GASB Statements No. 68 and 71 were implemented during the fiscal year ended December 31, 2015.

The following are the key assumptions and methods applied to this measurement period:

Valuation Date	Actuarially determined contribution rates are calculated each December 31, two years prior to the end of the fiscal year in which contributions are reported.
Actuarial Cost Method	Entry Age
Amortization Method	Level percentage of payroll, closed.
Remaining Amortization Period	0.1 years (based on contribution rate calculated in 12/31/23 valuation)
Asset Valuation Method	5-year smoothed market
Inflation	2.50%
Salary Increases	Varies by age and service. 4.7% average over career including inflation.
Investment Rate of Return	7.50%, net of administrative and investment expenses, including inflation.
Retirement Age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
Mortality	135% of the Pub-2010 General Retirees Table for males and 120% of the Pub-2010 General Retirees Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.
Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions	2015: New inflation, mortality and other assumptions were reflected. 2017 : New mortality assumptions were reflected. 2019: New inflation, mortality and other assumptions were reflected. 2022: New investment return and inflation assumptions were reflected.
Changes in Plan Provisions Reflected in the Schedule of Employer Contributions	2015: No changes in plan provisions are reflected in the Schedule.  2016: No changes in plan provisions are reflected in the Schedule.  2017: New Annuity Purchase Rates were reflected for benefits earned after 2017.  2018: No changes in plan provisions were reflected in the Schedule.  2019: No changes in plan provisions were reflected in the Schedule.  2020: Employer contributions reflect that the current service matching rate was decreased to 200%  2021: No changes in plan provisions were reflected in the Schedule.  2022: No changes in plan provisions were reflected in the Schedule.

**Galveston County Emergency Communication District  
Schedule of Changes in Total OPEB Liability and Related Ratios  
For the Last Measurement Year**

	2024
Service Cost	\$ 14,148
Interest on Total OPEB Liability	16,345
Effect of Economic/Demographic Gains or Losses	44,783
Effect of Assumption Changes or Inputs	(72,946)
Employer Contributions - Benefit Payments	(14,028)
Net Change in Total Pension Liability	(11,698)
Total OPEB Liability - beginning	526,973
Total OPEB Liability - ending	\$ 515,275
Covered Payroll	689,803
Total OPEB Liability as a Percentage of Covered Payroll	75%

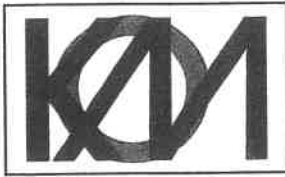
The amounts presented are for each measurement year, which end the preceeding December 31. Total OPEB liability is calculated using a new methodology and will be presented prospectively in accordance with GASB 75. Ten years of data should be presented in this schedule but data was unavailable prior to 2018.

Notes to Schedule:

Changes of Assumption: Changes of assumption reflects the effect of changes in the discount rate each period. The following are the discount rates used in each period:

2022	3.64%
2023	3.06%
2024	4.28%

Plan Changes: Prior to 2018, the District provided health insurance coverage to all retirees. Beginning in 2018, new retirees will receive a \$500 per month reimbursement for health insurance.



Katherine Overbeck Maxwell, PLLC  
Certified Public Accountant

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors  
Galveston County Emergency Management

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and governmental fund information of City of the Galveston County Emergency Communication District, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Galveston County Emergency Communication District's basic financial statements, and have issued our report thereon dated March 2, 2026.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Galveston County Emergency Communication District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Galveston County Emergency Communication District's internal control. Accordingly, we do not express an opinion on the effectiveness of Galveston County Emergency Communication District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Galveston County Emergency Communication District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Katherine Overbeck Maxwell, CPA, PLLC

Galveston, Texas

March 2, 2026